

# Memorandum

Office of the County Executive Michaelian Office Building

January 22, 2021

TO:

Hon. Benjamin Boykin, Chair

Hon. Alfreda Williams, Vice Chair

Hon. MaryJane Shimsky, Majority Leader Hon. Margaret Cunzio, Minority Leader

FROM:

George Latimer

Westchester County Executive

RE:

Message Requesting Immediate Consideration: Bond Act - SY048 -

Yonkers Joint Treatment Plant Bulkhead Rehabilitation.

This will confirm my request that the Board of Legislators allow submission of the referenced communication to be submitted to the Board of Legislators January 25, 2021 Agenda.

Transmitted herewith for your review and approval is a bond act (the "Bond Act") which, if adopted, would authorize the County of Westchester (the "County") to issue bonds in the amount of \$5,000,000 to finance the following capital project: SY048.

Therefore, since this communication is of the utmost importance, it is respectfully submitted that the County Board of Legislators accepts this submission for January 25, 2021 "blue sheet" calendar.

Thank you for your prompt attention to this matter.



George Latimer County Executive

January 15, 2021

Westchester County Board of Legislators 800 Michaelian Office Building White Plains, New York 10601

Dear Members of the Board of Legislators:

Transmitted herewith for your review and approval is a bond act ("Bond Act") which, if adopted, would authorize the County of Westchester ("County") to issue bonds in the amount of \$5,000,000 to finance the following capital project:

SY048 - Yonkers Joint Treatment Plant Bulkhead Rehabilitation ("SY048").

The Bond Act, in the amount of \$5,000,000, would finance the cost of design and construction management associated with the rehabilitation and repair of the Yonkers Joint Wastewater Treatment Plant's cellular bulkhead, which is the steel sheeting wall that separates the plant from the Hudson River.

The Department of Environmental Facilities has advised that this project will address the settlement and failure of emergency corrective work performed in the year 2000 when a barge collision severely damaged three of the bulkhead cells: 44, 45 & 46. The accident occurred in the southwestern corner of the steel sheet pile bulkhead structure and damaged approximately 100 LF of outboard steel sheets and 135 LF of concrete closure cap.

Following bonding authorization, design will be scheduled and is anticipated to take twelve (12) months to complete. It is anticipated that the design work will be completed by consultants. It is estimated that construction will take fifteen (15) months to complete and will begin after award and execution of the construction contracts, subject to further approval by your Honorable Board of construction bonding.

The Planning Department has advised that based on its review, the above-referenced capital project has been classified as a "Type II" action pursuant to the State Environmental Quality Review Act ("SEQR") and its implementing regulations, 6 NYCRR Part 617. Therefore, no further environmental review is required. As you know, your Honorable Board may use such expert advice to reach its own conclusion.

E-mail: ceo@westchestergov.com

Telephone: (914) 995-2900

Based on the importance of this project to the County, favorable action on the proposed Bond Act is respectfully requested.

Sincerely,

County Executive

GL/VK/CJG/jpg

#### HONORABLE BOARD OF LEGISLATORS THE COUNTY OF WESTCHESTER, NEW YORK

Your Committee is in receipt of a transmittal from the County Executive recommending approval by the County of Westchester ("County") of a bond act ("Bond Act") in the amount of \$5,000,000 to finance capital project SY048 – Yonkers Joint Treatment Plant Bulkhead Rehabilitation ("SY048"). The Bond Act, which was prepared by the law firm Norton Rose Fulbright, will finance the cost of design and construction management associated with the rehabilitation and repair of the Yonkers Joint Wastewater Treatment Plant's cellular bulkhead, which is the steel sheeting wall that separates the plant from the Hudson River.

The Department of Environmental Facilities ("Department") has advised that this project will address the settlement and failure of emergency corrective work performed in the year 2000 when a barge collision severely damaged three of the bulkhead cells: 44, 45 & 46. The accident occurred in the southwestern corner of the steel sheet pile bulkhead structure and damaged approximately 100 LF of outboard steel sheets and 135 LF of concrete closure cap.

Following bonding authorization, design will be scheduled and is anticipated to take twelve (12) months to complete. It is anticipated that the design work will be completed by consultants. It is estimated that construction will take fifteen (15) months to complete and will begin after award and execution of the construction contracts, subject to further approval by your Honorable Board of construction bonding.

The Planning Department has advised your Committee that based on its review, the above-referenced capital project has been classified as a Type "II" action pursuant to the State Environmental Quality Review Act ("SEQR") and its implementing regulations, 6 NYCRR Part 617. Therefore, no further environmental review is required. Your Committee has reviewed the annexed SEQR documentation and concurs with this conclusion.

It should be noted that an affirmative vote of two-thirds of the members of your Honorable Board is required in order to adopt the Bond Act. Your Committee recommends the adoption of the proposed Bond Act.

Dated:

, 2021 White Plains, New York

**COMMITTEE ON** 

c/jpg/12-08-2020

### **FISCAL IMPACT STATEMENT**

CAPITAL PROJECT #	: <u>SY048</u>	NO FISCAL IMPACT PROJECTED						
SECTION A - CAPITAL BUDGET IMPACT  To Be Completed by Budget								
GENERAL FUNI	AIRPORT FUND	X SPECIAL DISTRICTS FUND						
	Source of County Funds (check one):	X Current Appropriations						
		Capital Budget Amendment						
		Capital budget Amendment						
	SECTION B - BONDING AUT	THORIZATIONS						
	To Be Completed by	And the state of t						
Total Principal	\$ 5,000,000 <b>PPU</b>	5 Anticipated Interest Rate 0.31%						
Anticipated Ar	nnual Cost (Principal and Interest):	\$ 1,009,360						
Total Debt Ser	vice (Annual Cost x Term):	\$ 5,046,800						
Finance Depar	tment: Interest rates from January 1	4, 2021 Bond Buyer - ASBA						
1 5	ECTION C - IMPACT ON OPERATING BUD  To Be Completed by Submitting Department	To the state of th						
	· · · · · · · · · · · · · · · · · · ·	ent and neviewed by budget						
Potential Related Expenses (Annual): \$ -								
Potential Related Revenues (Annual): \$ -								
	Anticipated savings to County and/or impact of department operations							
(describe in de	(describe in detail for current and next four years):							
	***************************************							
A	SECTION D - EMPLO s per federal guidelines, each \$92,000 of a							
Number of Full Time Equivalent (FTE) Jobs Funded: 54								
	SECTION E - EXPECTED DESIGN	AU 0						
County Staff	X Consultant	Not Applicable						
Prepared by:	CJ Gelardo	91/1						
Title:	Capital Program Coordinator	Reviewed By:						
Department:	Enviornmental Facilities	Deputy Budget Director						
Date:	1/20/21	Date: 1/20/2/						



#### Memorandum Department of Planning

TO:

Michelle Greenbaum, Assistant County Attorney

Jeffrey Goldman, Senior Assistant County Attorney

FROM:

Director of Environmental Planning

DATE:

January 12, 2021

SUBJECT:

STATE ENVIRONMENTAL QUALITY REVIEW FOR CAPITAL PROJECT:

SY048 Yonkers Joint Treatment Plant Bulkhead Rehabilitation

PROJECT/ACTION: Per Capital Project Fact Sheet as approved by the Planning Department on

10-13-2020 (Unique ID: 1470)

With respect to the State Environmental Quality Review Act and its implementing regulations 6 NYCRR Part 617, the Planning Department recommends that no further environmental review is required for the proposed action, because the project or component of the project for which funding is requested may be classified as a TYPE II action pursuant to section(s):

617.5(c)(27): conducting concurrent environmental, engineering, economic, feasibility and other studies and preliminary planning and budgetary processes necessary to the formulation of a proposal for action, provided those activities do not commit the agency to commence, engage in or approve such action.

**COMMENTS:** The current request allows for design only. Funds for construction management will not be expended unless funding for construction is approved.

#### DSK/dvw

cc: Andrew Ferris, Chief of Staff

Paula Friedman, Assistant to the County Executive

Tami Altschiller, Assistant Chief Deputy County Attorney

Gideon Grande, Deputy Budget Director

Lorraine Yazzetta, Associate Budget Analyst

Anthony Zaino, Assistant Commissioner

William Brady, Chief Planner

Michael Lipkin, Associate Planner

Claudia Maxwell, Associate Environmental Planner

BOND ACT DATED		, 2021.	

A BOND ACT AUTHORIZING THE ISSUANCE OF \$5,000,000 BONDS OF THE COUNTY OF WESTCHESTER, NEW YORK, TO PAY THE DESIGN AND CONSTRUCTION MANAGEMENT COSTS OF THE REPAIR AND REHABILITATION OF ADDITIONAL STEEL CELLS TO ADDRESS SETTLEMENT AND FAILURE OF PART OF THE CELLULAR BULKHEAD SYSTEM, ALONG THE HUDSON RIVER AT THE YONKERS JOINT WASTEWATER TREATMENT PLANT, FOR THE BENEFIT OF THE COUNTY'S SOUTH YONKERS, BRONX VALLEY, CENTRAL YONKERS, HUTCHINSON VALLEY, NORTH YONKERS, SAW MILL AND UPPER BRONX SANITARY SEWER DISTRICTS.

ACT NO. - 2021

WHEREAS, the capital project hereinafter described has been duly approved in the adopted capital budget for the current fiscal year; and

WHEREAS, the plan for the financing of the estimated maximum cost of such capital project, as hereinafter set forth in this Bond Act, is in conformity with such capital budget; and

WHEREAS, all other conditions precedent to the financing of the capital project hereinafter described, including compliance with the provisions of the State Environmental Quality Review Act, have been performed; and

WHEREAS, it is now desired to authorize the financing of such capital project; NOW, THEREFORE,

BE IT ENACTED, by the Board of Legislators of the County of Westchester, New York, by the affirmative vote of not less than two thirds of the entire voting strength thereof, as follows:

Section 1. For paying design and construction management costs of the repair and rehabilitation of additional steel cells to address settlement and failure of part of the cellular bulkhead system, along the Hudson River at the Yonkers Joint Wastewater Treatment Plant, for the benefit of the County's South Yonkers, Bronx Valley, Central Yonkers, Hutchinson Valley,

North Yonkers, Saw Mill and Upper Bronx Sanitary Sewer Districts, a specific object or purpose, there are hereby authorized to be issued \$5,000,000 bonds of said County pursuant to the provisions of the Local Finance Law. To the extent that the details of the aforesaid specific object or purpose set forth in this act are inconsistent with any details set forth in the current Capital Budget of the County, such Budget shall be deemed and is hereby amended to the extent inconsistent herewith.

Section 2. It is hereby determined that the estimated maximum cost of the aforesaid specific object or purpose is \$5,000,000, and that the plan for the financing thereof is by the issuance of the \$5,000,000 bonds of said County authorized to be issued pursuant to this Bond Act.

Section 3. It is hereby determined that the period of probable usefulness of the aforesaid specific object or purpose is five years, pursuant to subdivision siwty-two of paragraph a of Section 11.00 of the Local Finance Law.

Section 4. Subject to the provisions of the Local Finance Law, the power to authorize the issuance of and to sell bond anticipation notes in anticipation of the issuance and sale of the bonds herein authorized, including renewals of such notes, is hereby delegated to the Commissioner of Finance, the chief fiscal officer. Such notes shall be of such terms, form and contents, and shall be sold in such manner, as may be prescribed by said Commissioner of Finance, consistent with the provisions of the Local Finance Law.

Section 5. The faith and credit of the County of Westchester, New York, are hereby irrevocably pledged for the payment of the principal of and interest on such obligations as the same respectively become due and payable. An annual appropriation shall be made in each year sufficient to pay the principal of and interest on such obligations becoming due and payable in such year. To the extent not paid from the assessment of properties assessable for this purpose in the County's South Yonkers, Bronx Valley, Central Yonkers, Hutchinson Valley, North Yonkers, Saw Mill and Upper Bronx Sanitary Sewer Districts, or other sources, there shall annually be levied on

all the taxable real property of said County a tax sufficient to pay the principal of and interest on such obligations as the same become due and payable.

Section 6. Such bonds shall be in fully registered form and shall be signed in the name of the County of Westchester, New York, by the manual or facsimile signature of the Commissioner of Finance and a facsimile of the corporate seal shall be imprinted or impressed thereon and may be attested by the manual or facsimile signature of the County Clerk.

Section 7. The powers and duties of advertising such bonds for sale, conducting the sale and awarding the bonds, are hereby delegated to the Commissioner of Finance, who shall advertise such bonds for sale, conduct the sale, and award the bonds in such manner as said Commissioner of Finance shall deem best for the interests of the County; including, but not limited to, the power to sell said bonds to the New York State Environmental Facilities Corporation; provided, however, that in the exercise of these delegated powers, the Commissioner of Finance shall comply fully with the provisions of the Local Finance Law and any order or rule of the State Comptroller applicable to the sale of municipal bonds. The receipt of the Commissioner of Finance shall be a full acquittance to the purchaser of such bonds, who shall not be obliged to see to the application of the purchase money.

Section 8. The Commissioner of Finance is hereby further delegated the power to authorize the sale and issuance of the bonds authorized pursuant to this Bond Act (a) at a discount in the manner authorized by paragraphs e and f of Section 57.00 of the Local Finance Law, (b) at private sale pursuant to the applicable provisions of the Local Finance Law and any regulations of the New York State Comptroller appertaining thereto, including the private sale of bonds at a premium, (c) as capital appreciation bonds or term bonds at public sale or private sale pursuant to the applicable provisions of the Local Finance Law and any regulations of the New York State Comptroller appertaining thereto, and (d) at a variable rate of interest in the manner authorized by Section 54.90 of the Local Finance Law, including notes issued in anticipation thereof. The Commissioner of Finance is hereby authorized to enter into such agreements as said

Commissioner of Finance shall determine reasonable and necessary to facilitate the issuance, sale, resale and, or repurchase of such bonds or notes pursuant to the provisions of Section 54.90 of the Local Finance Law. Such bonds and, or notes shall be of such terms, form and contents, and shall be sold in such manner, as may be prescribed by said Commissioner of Finance.

Section 9. The power to issue and sell notes to the New York State Environmental Facilities Corporation pursuant to Section 169.00 of the Local Finance Law is hereby delegated to the Commissioner of Finance. Such notes shall be of such terms, form and contents as may be prescribed by said Commissioner of Finance consistent with the provisions of the Local Finance Law.

Section 10. The Commissioner of Finance is hereby further authorized, at the sole discretion of the Commissioner of Finance, to execute a project finance agreement, and any other agreements with the New York State Department of Environmental Conservation and/or the New York State Environmental Facilities Corporation, including amendments thereto, and including any instruments (or amendments thereto) in the effectuation thereof, in order to effect the financing or refinancing of the specific object or purpose described in Section 1 hereof, or a portion thereof, by a bond, and, or note issue of said County in the event of the sale of same to the New York State Environmental Facilities Corporation.

Section 11. The intent of this Bond Act is to give the Commissioner of Finance sufficient authority to execute those applications, agreements, instruments or to do any similar acts necessary to effect the issuance of the aforesaid bonds and, or notes without resorting to further action of this Board of Legislators.

Section 12. All other matters, except as provided herein relating to such bonds, including determining whether to issue such bonds having substantially level or declining annual debt service and all matters related thereto, prescribing whether manual or facsimile signatures shall appear on said bonds, prescribing the method for the recording of ownership of said bonds, appointing the fiscal agent or agents for said bonds, providing for the printing and delivery of said

bonds (and if said bonds are to be executed in the name of the County by the facsimile signature of the Commissioner of Finance, providing for the manual countersignature of a fiscal agent or of a designated official of the County), the date, denominations, maturities and interest payment dates, place or places of payment, and also including the consolidation with other issues, shall be determined by the Commissioner of Finance. It is hereby determined that it is to the financial advantage of the County not to impose and collect from registered owners of such bonds any charges for mailing, shipping and insuring bonds transferred or exchanged by the fiscal agent, and, accordingly, pursuant to paragraph c of Section 70.00 of the Local Finance Law, no such charges shall be so collected by the fiscal agent. Such bonds shall contain substantially the recital of validity clause provided for in Section 52.00 of the Local Finance Law and shall otherwise be in such form and contain such recitals in addition to those required by Section 52.00 of the Local Finance Law, as the Commissioner of Finance shall determine.

Section 13. The validity of such bonds and bond anticipation notes may be contested only if:

- (1) Such obligations are authorized for an object or purpose for which said County is not authorized to expend money, or
- (2) The provisions of law which should be complied with at the date of publication of this Bond Act are not substantially complied with,

and an action, suit or proceeding contesting such validity is commenced within twenty days after the date of such publication, or

(3) Such obligations are authorized in violation of the provisions of the Constitution.

Section 14. This Bond Act shall constitute a statement of official intent for purposes of Treasury Regulations Section 1.150 - 2. Other than as specified in this Bond Act, no moneys are, or are reasonably expected to be, reserved, allocated on a long-term basis, or otherwise set aside with respect to the permanent funding of the object or purpose described herein.

Section 15. This Bond Act, which shall take effect immediately in accordance with the provisions of Section 33.10 of the Local Finance Law and as provided in Section 107.71 of the Westchester County Charter, shall be published in summary form in the official newspaper of said County for purposes of this Bond Act, together with a notice of the Clerk of the Board of Legislators in substantially the form provided in Section 81.00 of the Local Finance Law.

The foregoing Bond Act was duly put to a vote which resulted as follows:
AYES:
NOES:
ABSENT:
The Bond Act was thereupon declared duly adopted.
* * *
APPROVED BY THE COUNTY EXECUTIVE
Date:, 2021

STATE OF NEW YORK ) ) ss.:
COUNTY OF WESTCHESTER )
I, the undersigned Clerk of the Board of Legislators of the County of Westchester, New
York, DO HEREBY CERTIFY:
That I have compared the annexed extract of the minutes of the meeting of the Board of
egislators of said County, including the Bond Act contained therein, held on,
2021, with the original thereof on file in my office, and that the same is a true and correct transcript
therefrom and of the whole of said original so far as the same relates to the subject matters therein
referred to.
I FURTHER CERTIFY that all members of said Board had due notice of said meeting.
I FURTHER CERTIFY that, [please check one below]
(1) pursuant to Section 103 of the Public Officers Law (Open Meetings Law), said
meeting was open to the general public, or
(2) due to the COVID-19 pandemic, said meeting was held remotely by conference
call, video conference, or other similar means in accordance with the requirements set forth in
Executive Order 202.1, as amended.
I FURTHER CERTIFY that, PRIOR to the time of said meeting, I duly caused a public
notice of the time and place of said meeting to be given to the following newspapers and/or other
news media as follows:
Newspaper and/or Other News Media Date Given

I FURTHER CERTIFY that <u>PRIOR</u> to the time of said meeting, I duly caused public notice of the time and place of said meeting to be conspicuously posted in the following designated public location(s) on the following dates:

Designated Location(s) of Posted Notices

Date of Posting

IN WITNESS WHEREOF, I h	ave hereunto set my hand and affixed the seal of said County
Board of Legislators on	, 2021.
	tive Officer of the County Board of Legislators county of Westchester, New York

(CORPORATE SEAL)

## LEGAL NOTICE

of Legislators on, 2021 and the second be hereafter contested only if such which the County of Westchester, in or if the provisions of law which sho this Notice were not substantially of such validity is commenced within	which is published herewith, has been adopted by the Board, 2021 and approved by the County Executive on validity of the obligations authorized by such Bond Act may no obligations were authorized for an object or purpose for a the State of New York, is not authorized to expend money all have been complied with as of the date of publication of complied with, and an action, suit or proceeding contesting twenty days after the publication of this Notice, or such ion of the provisions of the Constitution.
inspection during normal business I	nd Act summarized herewith shall be available for public hours at the Office of the Clerk and Administrative Officer of anty of Westchester, New York, for a period of twenty days lotice.
ACT NO2021	
WESTCHESTER, NEW YORK, TO COSTS OF THE REPAIR AND ADDRESS SETTLEMENT AND FAI ALONG THE HUDSON RIVER AT T FOR THE BENEFIT OF THE CO	ISSUANCE OF \$5,000,000 BONDS OF THE COUNTY OF PAY THE DESIGN AND CONSTRUCTION MANAGEMENT REHABILITATION OF ADDITIONAL STEEL CELLS TO LURE OF PART OF THE CELLULAR BULKHEAD SYSTEM, HE YONKERS JOINT WASTEWATER TREATMENT PLANT, UNTY'S SOUTH YONKERS, BRONX VALLEY, CENTRAL Y, NORTH YONKERS, SAW MILL AND UPPER BRONX
object or purpose:	financing design and construction management costs of the repair and rehabilitation of additional steel cells to address settlement and failure of part of the cellular bulkhead system, along the Hudson River at the Yonkers Joint Wastewater Treatment Plant.
period of probable usefulness:	five years
amount of obligations to be issued:	\$5,000,000
Dated:, 2021 White Plains, New York	
	Clerk and Administrative Officer of the County Board of

Clerk and Administrative Officer of the County Board of Legislators of the County of Westchester, New York

#### CAPITAL PROJECT FACT SHEET

Project ID:* SY048	□ CE	□СВА			Fact Sheet Date:* 01-04-2021			
Fact Sheet Year:* 2021	YON PLAI	Project Title:* YONKERS JOINT TREATMENT PLANT BULKHEAD REHABILITATION			Legislative District ID: 2, 17, 16, 15, 14, 13, 12, 11, 10, 9, 8, 5, 3,			
Category* SEWER AND WATER DISTRIC	NEW CO.	Department:* ENVIRONMENTAL FACILITIES			CP Unique ID: 1470			
Overall Project Description  This project funds the rehabilitatic separates the plant from the Hudson	on and repair of on River.	the Yonkers Joint \	VRRF cel	iular bulki	nead, whic	ch is the s	eel sheetii	ng wall that
☐ Best Management Practices	□ En	ergy Efficiencies		×	] Infrastru	cture		
☐ Life Safety	□ Pro	oject Labor Agreeme	ent		Revenue	*		
☐ Security	□ Ot	her						
FIVE-YEAR CAPITAL PROG	RAM (in thou	sands)						300
	Estimated Ultimate Total Cost	Appropriated	2021	2022	2023	2024	2025	Under Review
Gross	20,000	0	5,000	15,000	0	0	0	C
Less Non-County Shares	0	0	0	0	0	0	0	
Net	20,000	0	5,000	15,000	0	0	0	0
Current Bond Description: Description in the accident occurred in the southwest outboard steel sheets and 135 LF	sign and constr year 2000 when tern corner of t of concrete clos	uction management a barge collision so he steel sheet pile by	everely da	maged 3 c	of the bulk	head cells	: 44, 45 &	46. The
Financing Plan for Current Rec	uest:							
Non-County Shares:		\$ 0						
Bonds/Notes:		5,000,000						
Cash: Total:		5,000,000 \$ 5,000,000						
SEQR Classification: TYPE II Amount Requested: 5,000,000		. 1						
Comments: Energy Efficiencies:								
NONE  Total Financing History: 0								

Recommended By:

Department of Planning

WBB4

Date 10-13-2020

**Department of Public Works** 

Date

RJB4

10-14-2020

12-08-2020

**Budget Department** 

GKGA

Date

**Requesting Department** 

CJGA

Date

12-08-2020

01-20-2021 03:36:10 PM

Page 2 of 2

# YONKERS JOINT TREATMENT PLANT BULKHEAD REHABILITATION (SY048)

**User Department:** 

**Environmental Facilities** 

Managing Department(s):

Environmental Facilities ; Public Works ;

**Estimated Completion Date:** 

TBD

Planning Board Recommendation: Project approved in concept but subject to subsequent staff review.

FIVE YEAR CAPITAL PR	ROGRAM (in thousands)						
Gross Non County Share	Est Ult Cost Appropriated 20,000	Exp / Obl	2021 5,000	2022 15,000	2023	2024	2025 Under Review
Total	20,000		5,000	15,000			

#### **Project Description**

This project funds the rehabilitation and repair of the cellular bulkhead.

#### **Current Year Description**

The current request funds design and construction management.

Current Year Financing Plan							
Year	Bonds	Cash	Non County Shares	Total			
2021	5,000,000			5,000,000			

#### **Impact on Operating Budget**

The impact on the District Operating Budget is the debt service associated with the issuance of bonds.