

# Memorandum Office of the County Executive Michaelian Office Building

November 14, 2022

TO:

Hon. Catherine Borgia, Chair

Hon. Nancy Barr, Vice Chair

Hon. Christopher Johnson, Majority Leader Hon. Margaret Cunzio, Minority Leader

FROM:

George Latimer

Westchester County Executive

RE:

Message Requesting Immediate Consideration: IMA - City of Mount

Vernon - Prisoner Transportation.

This will confirm my request that the Board of Legislators allow submission of the referenced communication to be submitted to the Board of Legislators November 14, 2022 Agenda.

Transmitted herewith for your review and approval is legislation which would authorize the County to enter into an intermunicipal agreement ("IMA") with the City of Mount Vernon.

Therefore, since this communication is of the utmost importance, it is respectfully submitted that the County Board of Legislators accepts this submission for November 14, 2022 "blue sheet" calendar.

Thank you for your prompt attention to this matter.



George Latimer County Executive

November 4, 2022

Westchester County Board of Legislators 800 Michaelian Office Building White Plains, New York 10601

Dear Honorable Members of the Board of Legislators:

Pursuant to New York State Correction Law sections 500-c and 500-d, the County is required to transport at its own expense prisoners between local municipalities and the Westchester County Jail located at Valhalla, New York. In addition, the County is required to provide meals to such prisoners. The County relies on assistance from local municipalities to carry out these functions and by so doing saves taxpayer funds.

Transmitted herewith for your review and approval is legislation which would authorize the County to enter into an intermunicipal agreement ("IMA") with the City of Mount Vernon ("Mount Vernon") in order to reimburse Mount Vernon the not to exceed amount of \$283,971 in 2021 and \$289,650 in 2022 for a total aggregate amount not to exceed \$573,621 for the term retroactive to January 1, 2021 and extending through December 31, 2022. This IMA will allow the County to reimburse Mount Vernon for the costs it incurs in transporting prisoners between Mount Vernon and the Westchester County Jail.

Reimbursement to Mount Vernon for round trip prisoner transportation in 2021 will be at the following rates: \$221.00 per round trip with two police officers; \$330.00 per round trip with three police officers. In 2022 Mount Vernon will be reimbursed as follows: \$225.00 per round trip with two police officers; \$337.00 per round trip with three police officers. Mount Vernon will also be reimbursed for vehicle usage at the rate of fifty-eight and one-half cents (\$.585) per mile, or at the then current Internal Revenue Service mileage reimbursement rate multiplied by the mileage to and from the Westchester County Jail which is agreed to be 16 miles each way. The County will also reimburse Mount Vernon for the actual and reasonable cost of meals provided to post-arraignment prisoners.

Office of the County Executive

Michaelian Office Building 148 Martine Avenue White Plains, New York 10601



The Department of Planning has advised that pursuant to 6 NYCRR 617.2(b) of the New York State Environmental Quality Review Act ("SEQRA") Regulations, the proposed prisoner transportation does not meet the definition of an "action" and therefore, no further environmental review is required. Please refer to the memorandum from the Department of Planning dated January 14, 2022, which is on file with the Clerk of the Board of Legislators.

I believe that this agreement with the City of Mount Vernon is in the best interests of the County of Westchester, and I therefore, recommend that your Honorable Board approve the annexed legislation.

Very truly yours,

George Latimer County Executive

GL/DI Att.

# TO THE COUNTY BOARD OF LEGISLATORS COUNTY OF WESTCHESTER

Upon a communication from the County Executive, your Committee has been advised that pursuant to sections 500-c and 500-d of the New York State Correction Law, the County is required at its own expense to transport prisoners between local municipalities and the Westchester County Jail located at Valhalla, New York. In addition, the County must provide meals to such prisoners.

The County Executive has forwarded legislation which would authorize the County to enter into an intermunicipal agreement ("IMA") with the City of Mount Vernon ("Mount Vernon") in order to reimburse not to exceed amount of \$283,971 in 2021 and \$289,650 in 2022 for a total aggregate amount not to exceed \$573,621 for the term commencing retroactive to January 1, 2021 and extending through December 31, 2022. This IMA will allow the County to reimburse Mount Vernon for the costs it incurs in transporting prisoners between Mount Vernon and the Westchester County Jail.

Reimbursement to Mount Vernon will be for round trip transportation and will be based on the per trip labor costs of police officers and for vehicle usage.

Reimbursement to Mount Vernon for prisoner transportation in 2021 will be at the following rates: \$221.00 per round trip with two police officers; \$330.00 per round trip with three police officers. In 2022 Mount Vernon will be reimbursed as follows: \$225.00 per round trip with two police officers; \$337.00 per round trip with three police officers. Mount Vernon will also be reimbursed for vehicle usage at the rate of fifty-

eight and one-half cents (\$.585) per mile, or at the then current Internal Revenue Service

mileage reimbursement rate multiplied by the mileage between the City Court of Mount

Vernon and the Westchester County Jail which is agreed to be 16 miles each way. The

County will also reimburse Mount Vernon for the actual and reasonable cost of meals

provided to post-arraignment prisoners.

Your Committee has also been advised by the Department of Planning that

pursuant to 6 NYCRR 617.2(b) of the New York State Environmental Quality Review

Act ("SEQRA") Regulations, the proposed prisoner transportation does not meet the

definition of an "action" and no further environmental review is required.

Therefore, no further action by your Honorable Board pursuant to the Environmental

Conservation Law is required. Your Committee concurs with this conclusion.

Please refer to the memorandum from the Department of Planning dated January 14,

2022, which is on file with the Clerk of the Board of Legislators.

Your Committee has been advised that a majority of the voting strength of

the Board of Legislators is required to adopt the annexed Act.

After review and careful consideration, your Committee recommends

favorable action upon the proposed legislation.

Dated:

, 2022

White Plains, New York

**COMMITTEE ON** 

C/DI 5/6/22

### FISCAL IMPACT STATEMENT

SUBJECT: City of Mount Vernon Prisoner Transport 2021-2022 ■ NO FISCAL IMPACT PROJECTED **OPERATING BUDGET IMPACT** (To be completed by operating department and reviewed by Budget Department) A) 

GENERAL FUND □ AIRPORT ■ SPECIAL REVENUE FUND (Districts) **B) EXPENSES AND REVENUES Total Current Year Cost** \$ 289,650 Total Current Year Revenue \$ \_\_\_\_ Source of Funds (check one): ☐ Current Appropriations ☐ Transfer of Existing Appropriations ☐ Additional Appropriations Other (explain) Identify Accounts: \_\_\_\_\_ Potential Related Operating Budget Expenses: Annual Amount \$ \_\_\_\_\_ Describe: Potential Related Revenues: Annual Amount \$ \_\_\_\_\_ Describe: \_\_\_\_\_ Anticipated Savings to County and/or Impact on Department Operations: **Current Year:** Next Four years: \_\_\_\_ Prepared by: William Fallon Reviewed By: Title: **Director Of Administrative Services Budget Director** 11/10/02 Department: Correction If you need more space, please attach additional sheets.

AN ACT authorizing the County of Westchester to enter into an Intermunicipal Agreement with the City of Mount Vernon in order to provide reimbursement for prisoner transportation to the Westchester County Jail.

**BE IT ENACTED**, by the County Board of Legislators of the County of Westchester, State of New York as follows:

Section 1. The County of Westchester (the "County") be and hereby is authorized to enter into an Intermunicipal Agreement ("IMA") with the City of Mount Vernon ("Mount Vernon") in order to reimburse Mount Vernon for the cost to transport prisoners round trip between Mount Vernon City Court and the Westchester County Jail located at Valhalla, New York, in the not to exceed amount of \$283,971 in 2021 and \$289,650 in 2022 for a total aggregate amount not to exceed \$573,621 for the term retroactive to January 1, 2021 and extending through December 31, 2022.

\$2. The County will reimburse Mount Vernon for prisoner transportation for the term January 1, 2021 through December 31, 2021 at the following rates: \$221.00 per round trip with two police officers; \$330.00 per round trip with three police officers. The County will reimburse Mount Vernon for prisoner transportation for the term January 1, 2022 through December 31, 2022 at the following rates: \$225.00 per round trip with two police officers; \$337.00 per round trip with three police officers. Mount Vernon will also be reimbursed for vehicle usage between the City Court of Mount Vernon and the Westchester County Jail, which is agreed to be sixteen (16) miles each way, at the rate of fifty-eight and one-half cents (\$.585), or at the then current Internal Revenue Service mileage reimbursement rate for the term of the IMA. Mount Vernon

will also be reimbursed for the actual and reasonable costs of meals provided to post-arraignment prisoners.

- §3. The County Executive or his authorized designee be and hereby is authorized and empowered to execute instruments and take all action necessary and appropriate to accomplish the purposes hereof.
  - §4. This Act shall take effect immediately.

#### PRISONER TRANSPORTATION—MOUNT VERNON

+	THIS AGREEMENT, made this	day of	, 2022		
by and betw	een:				
	THE COUNTY OF WESTCHESTER, a municipal corporation of the State of New York having an office and place of business in the Michaelian Office Building, 148 Martine Avenue, White Plains, New York 10601				
	(hereinafter referred to as the "County")				
and					
	THE CITY OF MOUNT VERNON, a having its office and place of business a Vernon, New York 10550				
	(hereinafter referred to as the "Municip	oality")			
	WHEREAS, pursuant to Sections 500-	c and 500-d of t	he Corrections law		
prisoners are	e required to be transported from local m	nunicipalities to	the Westchester County		
Jail in Valha	lla, New York; and				
	WHEREAS, the County and the Munic	cipality agree to	cooperate in providing		
such prisone	er transportation.				
	NOW, THEREFORE, in consideration		d conditions herein		
contained, ti	ne County and the Municipality agree as	ioliows:			
	1 PRISONER TRANSPORTATION	V Except for pr	isoners arrested by the		

Westchester County Department of Public Safety, the Municipality shall provide round trip

prisoner transportation using its own police department personnel and vehicles between the

Municipality and the Westchester County Department of Correction for all prisoners

remanded to the Westchester County Jail by court order or required to appear before the local Court within the Municipality. The County will reimburse the Municipality for the actual number of round trips. The municipality, where possible, shall hold prisoners for one daily trip to the Department of Correction.

- 2. **REIMBURSEMENT**: The Municipality shall be reimbursed by the County for prisoner transportation services at the following rates:
  - 2021 \$221.00 per round trip with two police officers; \$330.00 per round trip with three police officers.
  - 2022 \$225.00 per round trip with two police officers; \$337.00 per round trip with three police officers

The municipality shall also be reimbursed for vehicle usage between the City Court of Mount Vernon and the Westchester County Jail, which is deemed to be sixteen (16) miles each way, at the rate of fifty-eight and one-half cents (\$.585) per mile, or at the then current Internal Revenue Service mileage reimbursement rate for the term hereof.

- 3. <u>MEALS</u>: The County shall reimburse the Municipality for meals provided to post-arraignment prisoners for the actual and reasonable costs incurred and receipts submitted as part of the municipality's monthly voucher submitted to the Department of Correction.
- 4. **TERM**: This Agreement shall commence on January 1, 2021 and shall terminate on December 31, 2022. The County may, upon thirty (30) days written notice to the Municipality, terminate this Agreement in whole or in part when it deems it to be in its best interest. In such event, the Municipality shall be compensated and the County shall be liable only for payment for services rendered prior to the effective date of termination.
- 5. <u>PAYMENT</u>: Requests for reimbursement shall be submitted by the Municipality on a monthly basis on properly executed County claim forms and paid after approval by the Commissioner of Correction. The number of round trips made, prisoners

transported and dates should be listed on the claim forms submitted to the Department of Correction. Reimbursement request shall be subject to audit by the County, and the Municipality shall keep and make available to the County such detailed books and records as are reasonably necessary to substantiate the basis for reimbursement. The Municipality shall not be entitled to reimbursement for any prisoner transportation expense not specifically provided for herein.

The total aggregate cost to the County under this Agreement, shall not exceed \$283,971 in 2021 and \$289,650 in 2022 for a total aggregate amount not to exceed \$573,621. This Agreement shall be deemed executory only to the extent of the monies appropriated and available for the purpose of this Agreement and no liability on account hereof shall be incurred by the County beyond the amount of such monies.

- 6. <u>INSURANCE AND INDEMNIFICATION</u>: All personnel and vehicles engaged in prisoner transportation duties shall at all times remain and be deemed the employees and property of the Municipality. In addition to, and not in limitation of the insurance provisions contained in Schedule "A" of this Agreement, the Municipality agrees to indemnify, defend and hold the County, its officers, employees and agents harmless from and against any and all liability, loss, damage or expense the County may suffer as a result of any and all claims, demands, causes of action or judgments arising directly or indirectly out of the transportation of prisoners for which reimbursement is sought hereunder for losses arising out of the negligent acts or omissions of the Municipality, its agents or employees.
- 7. **ENTIRE AGREEMENT**: This Agreement constitutes the entire and integrated agreement between and among the parties hereto and supersedes any and all prior negotiations, commitments and writings. It shall not be released, discharged, changed or modified except by an instrument in writing signed by a duly authorized representative of each of the parties.

In the event of any conflict between the terms of this Agreement and the terms of any schedule or attachment hereto, it is understood that the terms of this Agreement shall be controlling with respect to any interpretation of the meaning and intent of the parties.

- 8. <u>APPLICABLE LAW</u>: This Agreement shall be construed and enforced in accordance with the laws of the State of New York.
- 9. <u>APPROVALS</u>: This Agreement is subject to the approval of the Westchester County Board of Legislators, the Westchester County Board of Acquisition and Contract and the governing legislative body of the Municipality.

IN WITNESS W	HEREOF, the	County and the Municipality have executed
this Agreement on the		
THE COUNTY OF WESTCH	ESTER	THE CITY OF MOUNT VERNON
Ву:	(Phys.	By:
Joseph K. Spano Commissioner of Corre	ction	Mayor
Approved by the Westchester Con the day of , 20	County Board o	f Legislators by Act No. 2022 -
Approved by the City Council of, 20	of the City of M	fount Vernon on the day of
Approved as to form and manner of execution:		Approved as to form and manner of execution:
Assistant County Attorney The County of Westchester	. nont	Corporation Counsel

### MUNICIPALITY'S ACKNOWLEDGEMENT

STATE OF NEW YORK	)		
	) ss.:	i.	
COUNTY OF WESTCHEST	CER)		
On this day of		, 2022, before me pe	ersonally came
<u> </u>		_, to me known, and k	nown to me to be the
	of		The state of the s
the municipal corporation de		executed the within ins	trument, who being by n
duly sworn did depose and sa	y that he, the said _		reside
and that he is	-	of said mun	icipal corporation.
		Notary Public	County

## CERTIFICATE OF AUTHORITY (Municipality)

l,	
(Officer other than officer signing contract)	,
certify that I am the(Title)	of the
(Title)	
(Name of Municipality)	<del></del>
(the "Municipality") a corporation duly organized in good standing under the	he
(Law under which organized, e.g., the New York Village Law, Town Law, General Municipal Law)	
named in the foregoing agreement that	
named in the foregoing agreement that (Person executing agreement	ent)
who signed said agreement on behalf of the Municipality was, at the time of the Municipality, (Title of such person),	
that said agreement was duly signed for on behalf of said Municipality by a	authority of its
(Town Board, Village Board, City Council)	
thereunto duly authorized, and that such authority is in full force and effect	at the date hereof.
(Signature)	
STATE OF NEW YORK ) ss.: COUNTY OF WESTCHESTER)	
On this day of, 2022, before me personally of whose signature appears above, to me know of	n, and know to be the
(title)	,
the municipal corporation described in and which executed the above certifme duly sworn did depose and say that he, the said	icate, who being by
resides at	, and that he is
the of said municipal corporation	
(title)	
N1 P. 111	
Notary Public	County

#### SCHEDULE "A"

#### STANDARD INSURANCE PROVISIONS (MUNICIPALITY)

I. Prior to commencing work, and throughout the term of the Agreement, the Municipality shall obtain at its own cost and expense the required insurance as delineated below from insurance companies licensed in the State of New York, carrying a Best's financial rating of A or better. Municipality shall provide evidence of such insurance to the County of Westchester ("County"), either by providing a copy of policies and/or certificates as may be required and approved by the Director of Risk Management of the County ("Director"). The policies or certificates thereof shall provide that ten (10) days prior to cancellation or material change in the policy, notices of same shall be given to the Director either by overnight mail or personal delivery for all of the following stated insurance policies. All notices shall name the Municipality and identify the Agreement.

If at any time any of the policies required herein shall be or become unsatisfactory to the Director, as to form or substance, or if a company issuing any such policy shall be or become unsatisfactory to the Director, the Municipality shall upon notice to that effect from the County, promptly obtain a new policy, and submit the policy or the certificate as requested by the Director to the Office of Risk Management of the County for approval by the Director. Upon failure of the Municipality to furnish, deliver and maintain such insurance, the Agreement, at the election of the County, may be declared suspended, discontinued or terminated.

Failure of the Municipality to take out, maintain, or the taking out or maintenance of any required insurance, shall not relieve the Municipality from any liability under the Agreement, nor shall the insurance requirements be construed to conflict with or otherwise limit the contractual obligations of the Municipality concerning indemnification.

All property losses shall be made payable to the "County of Westchester" and adjusted with the appropriate County personnel.

In the event that claims, for which the County may be liable, in excess of the insured amounts provided herein are filed by reason of Municipality's negligent acts or omissions under the Agreement or by virtue of the provisions of the labor law or other statute or any other reason, the amount of excess of such claims or any portion thereof, may be withheld from payment due or to become due the Municipality until such time as the Municipality shall furnish such additional security covering such claims in form satisfactory to the Director.

In the event of any loss, if the Municipality maintains broader coverage and/or higher limits than the minimums identified herein, the County shall be entitled to the broader coverage and/or higher limits maintained by the Municipality. Any available insurance proceeds in excess of the specified minimum limits of insurance and coverage shall be available to the County.

The Municipality shall provide proof of the following coverage (if additional coverage is required for a specific agreement, those requirements will be described in the Agreement):

a) Workers' Compensation and Employer's Liability. Certificate form C-105.2 or State Fund Insurance Company form U-26.3 is required for proof of compliance with the New York State Workers' Compensation Law. State Workers' Compensation Board form DB-120.1 is required for proof of compliance with the New York State Disability Benefits Law. Location of operation shall be "All locations in Westchester County, New York."

Where an applicant claims to not be required to carry either a Workers' Compensation Policy or Disability Benefits Policy, or both, the employer must complete NYS form CE-200, available to download at: <a href="http://www.wcb.ny.gov">http://www.wcb.ny.gov</a>.

If the employer is self-insured for Workers' Compensation, he/she should present a certificate from the New York State Worker's Compensation Board evidencing that fact (Either SI-12, Certificate of Workers' Compensation Self-Insurance, or GSI-105.2, Certificate of Participation in Workers' Compensation Group Self-Insurance).

- b) Commercial General Liability Insurance with a combined single limit of \$1,000,000 (c.s.1) per occurrence and a \$2,000,000 aggregate limit naming the "County of Westchester" as an additional insured on a primary and non-contributory basis. This insurance shall include the following coverages:
  - i. Premises Operations.
  - ii. Broad Form Contractual.
  - iii. Independent Contractor and Sub-Contractor.
  - iv. Products and Completed Operations.
- c) Commercial Umbrella/Excess Insurance: \$2,000,000 each Occurrence and Aggregate naming the "County of Westchester" as additional insured, written on a "follow the form" basis.

NOTE: Additional insured status shall be provided by standard or other endorsement that extends coverage to the County of Westchester for both on-going and completed operations.

- d) Automobile Liability Insurance with a minimum limit of liability per occurrence of \$1,000,000 for bodily injury and a minimum limit of \$100,000 per occurrence for property damage or a combined single limit of \$1,000,000 unless otherwise indicated in the contract specifications. This insurance shall include for bodily injury and property damage the following coverages and name the "County of Westchester" as additional insured:
  - (i) Owned automobiles.
  - (ii) Hired automobiles.
  - (iii) Non-owned automobiles.
  - 3. All policies of the Municipality shall be endorsed to contain the following clauses:
- (a) Insurers shall have no right to recovery or subrogation against the County (including its employees and other agents and agencies), it being the intention of the parties that the insurance

policies so effected shall protect both parties and be primary coverage for any and all losses covered by the above-described insurance.

- (b) The clause "other insurance provisions" in a policy in which the County is named as an insured, shall not apply to the County.
- (c) The insurance companies issuing the policy or policies shall have no recourse against the County (including its agents and agencies as aforesaid) for payment of any premiums or for assessments under any form of policy.
- (d) Any and all deductibles in the above described insurance policies shall be assumed by and be for the account of, and at the sole risk of, the Municipality.