Reference: BPL26 (Unique ID# 1899)

# THE HONORABLE BOARD OF LEGISLATORS THE COUNTY OF WESTCHESTER

Your Committee is in receipt of a transmittal from the County Executive recommending approval of a bond act (the "Bond Act"), which if adopted, would authorize the County of Westchester (the "County") to issue up to \$1,200,000.00 in bonds to finance a component of capital project BPL26 - Flood Mitigation ("BPL26"). Also attached is an Act authorizing an inter-municipal agreement ("IMA") with the City of Peekskill (the "City") setting forth the terms of the flood mitigation project.

Your Committee is advised that the Bond Act, in the amount of \$1,200,000 prepared by the law firm of Hawkins Delafield & Wood LLP, would finance the County's share of the costs associated with a flood mitigation project consisting of the reconstruction of the Peekskill Hollow Brook dam and spillway and the excavation/dredging of the associated reservoir. It is estimated that the project will take three years to complete.

The IMA, a copy of which is attached, sets forth the responsibilities of the County and the City in connection with the project. In accordance with the IMA, the County and the City will each provide up to fifty (50%) percent of the total cost of the project which is estimated to cost a total of \$2,200,000. The County will pay to the City, on a reimbursement basis, an amount not to exceed \$1,100,000, provided, however, should the total eligible project construction costs be less than \$2,200,000.00, the County shall only be responsible for fifty (50) percent of the lesser amount. The Municipality shall be responsible for all costs in excess of the County's \$1,100,000 contribution.

In 2011 your Honorable Board enacted the Westchester County Storm Water Management Law ("SWML") to assist municipalities with storm water management (flood mitigation). See Laws of Westchester County Chapter 241, Article III-A, Sections 241.252-241.260. The SWML provides for the evaluation of flooding within the County through preparation of watershed "reconnaissance plans", and the SWML authorizes County cooperation with municipalities, including funding assistance, to improve storm water management and reduce flooding.

By Act No. 135-2014, your Honorable Board approved the Stormwater Reconnaissance Plan for the Peekskill and Haverstraw Bays Watershed. Criteria for funding stormwater management (flood mitigation) projects are also described in the plan, including discretionary fund policy requirements to affirmatively further fair housing. The IMA requires the City to adopt regulations and policies consistent with the flood mitigation criteria.

Your Committee notes that this Honorable Board has previously authorized the County to issue bonds which have financed prior components of this project as set forth on the attached fact sheet.

The Planning Department has advised your Committee that based on its review, BPL26 has been classified as a Type "II" action pursuant to the State Environmental Quality Review Act ("SEQR") and its implementing regulations, 6 NYCRR Part 617. Therefore, no further environmental review is required. Your Committee has reviewed the annexed SEQR documentation and concurs with this conclusion.

Your Committee is further advised that since BPL26 is a "general fund" project, specific components are subject to a Capital Budget Amendment. Section 1 of the Bond Act authorizes an amendment to the County's Capital Budget to the extent the project scope is inconsistent with any details set forth in the current Capital Budget. Accordingly, the Bond Act, in addition to authorizing the issuance of bonds for this project, will also amend the 2019 Capital Budget to reflect the specific location of this project component.

In addition, section 167.131 of the County Charter mandates that a capital budget amendment that introduces a new capital project or changes the location, size or character of an existing capital project be accompanied to the Board of Legislators by a report of the Westchester County Planning Board (the "Planning Board") with respect to the physical planning aspects of the project. Accordingly, the Planning Board Report for BPL26 is annexed.

Please note that an affirmative vote of two-thirds of the members of your Honorable Board is required in order to adopt the Bond Act, while a simple majority of the voting strength of your Honorable Board is required to adopt the Act authorizing the IMA.

Based on the importance of this project to the County, your Committee recommends favorable action on the annexed Bond Act and Act authorizing the IMA.

Dated: May 2<sup>nd</sup>
White Plains, New York

Budget & Appropriations

Public Works & Transportation

Dated: May 2, 2022

White Plains, New York

The following members attended the meeting remotely pursuant to Chapter 1 of New York State Laws of 2022, and approved this item out of Committee with an affirmative vote. Their electronic signature was authorized and is below.

Committee(s) on:

**Budget & Appropriations** 

**Public Works & Transportation** 

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# **FISCAL IMPACT STATEMENT**

CAPITAL PROJECT #	f:BPL26	NO FISCAL IMPACT PROJECTED				
SECTION A - CAPITAL BUDGET IMPACT  To Be Completed by Budget						
X GENERAL FUNI		SPECIAL DISTRICTS FUND				
	Source of County Funds (check one):	X Current Appropriations				
City of Peekskill		X Capital Budget Amendment				
	SECTION B - BONDING AUT To Be Completed by					
Total Principal	\$ 1,200,000 <b>PPU</b>	30 Anticipated Interest Rate 2.91%				
Anticipated Ar	nnual Cost (Principal and Interest):	\$ 58,155				
Total Debt Ser	vice (Annual Cost x Term):	\$ 1,744,650				
Finance Depar	tment: Interest rates from April 13, 2	022 Bond Buyer - ASBA				
SECTION C - IMPACT ON OPERATING BUDGET (exclusive of debt service)  To Be Completed by Submitting Department and Reviewed by Budget						
Potential Relat	ted Expenses (Annual): \$	and neviewed by budget				
10 May 10	ted Revenues (Annual): \$	20 -7				
Anticipated sa	vings to County and/or impact of departretal for current and next four years):	ment operations				
	SECTION D - EMPLO					
	s per federal guidelines, each \$92,000 of a lack time Equivalent (FTE) Jobs Funded:	N/A				
	SECTION E - EXPECTED DESIGN	WORK PROVIDER				
County Staff	Consultant	X Not Applicable				
Prepared by:	David Kvinge					
Title:	Assistant Commissioner	Reviewed By:				
Department:	Planning	Budget Director				
Date:	4/20/22	Date: 9 2132				



## Memorandum Department of Planning

TO:

Michelle Greenbaum, Senior Assistant County Attorney

Jeffrey Goldman, Senior Assistant County Attorney

FROM:

David S. Kvinge, AICP, RLA, CFM

**Assistant Commissioner** 

DATE:

April 14, 2022

SUBJECT:

STATE ENVIRONMENTAL QUALITY REVIEW FOR CAPITAL PROJECT:

**BPL26 FLOOD MITIGATION (PEEKSKILL)** 

**PROJECT/ACTION:** Per Capital Project Fact Sheet as approved by the Planning Department on

03-08-2022 (Unique ID: 1899)

With respect to the State Environmental Quality Review Act and its implementing regulations 6 NYCRR Part 617, the Planning Department recommends that no further environmental review is required for the proposed action, because the project or component of the project for which funding is requested may be classified as a **TYPE II action** pursuant to section(s):

617.5(c)(2): replacement, rehabilitation or reconstruction of a structure or facility, in kind, on the same site, including upgrading buildings to meet building, energy, or fire codes unless such action meets or exceeds any of the thresholds in section 617.4 of this Part.

COMMENTS: None.

#### DSK/dvw

cc: Andrew Ferris, Chief of Staff

Paula Friedman, Assistant to the County Executive

Tami Altschiller, Assistant Chief Deputy County Attorney

Gideon Grande, Deputy Budget Director

Lorraine Marzola, Associate Budget Director

Kelly Sheehan, Assistant Commissioner

William Brady, Chief Planner

Michael Lipkin, Associate Planner

Claudia Maxwell, Associate Environmental Planner

# RESOLUTION 21-23

#### WESTCHESTER COUNTY PLANNING BOARD

# Amendment of Planning Board Report on 2021 Capital Project Requests BPL26 Flood Mitigation

WHEREAS, the County of Westchester has established Capital Project BPL26 Flood Mitigation, a general fund, to provide a share of the cost of funding flood mitigation projects that are proposed by local municipalities and approved by the County; and

WHEREAS, the reconstruction of the dam at the Peekskill-Hollow Brook Reservoir located in the Town of Cortlandt but owned by the City of Peekskill, in the amount of \$1,200,000, will reduce flood risk for downstream properties, including areas downstream described as Flood Problem Area CTD-2 and PKS-8 in the stormwater reconnaissance plan for the Peekskill and Haverstraw Bays drainage basin; and

WHEREAS, the project has been reviewed and approved by the County Stormwater Advisory Board and will be subject to further detailed review by County staff; and

WHEREAS, in furtherance of the above, the County Executive will be submitting legislation to the Board of Legislators to amend the Capital Project BPL26 Flood Mitigation to add the project to Capital Project BPL26 and authorize bonding to fund up to 50% of the project; and

WHEREAS, the project is consistent with the County Planning Board's long-range planning policies set forth in Westchester 2025 - Policies to Guide County Planning, in that it will help preserve and protect the County's natural resources and environment, both physical and biotic and will help mitigate the impacts of flooding; now therefore, be it

RESOLVED, that the County Planning Board, pursuant to Section 167.131 of the County Charter, amends its Report on the 2021 Capital Project Requests to include the Capital Project BPL26 Flood Mitigation for reconstruction of the dam at the Peekskill-Hollow Brook Reservoir in the Town of Cortlandt.

Adopted this 5th day of October 2021

Richard Hyman, Chair

REFERENCE: BPL26

ACT NO. -20

BOND ACT AUTHORIZING THE ISSUANCE OF \$1,200,000 BONDS OF THE COUNTY OF WESTCHESTER, OR SO MUCH THEREOF AS MAY BE NECESSARY, TO FINANCE THE COUNTY'S SHARE OF THE COST OF A FLOOD MITIGATION PROJECT IN THE COUNTY, STATING THE ESTIMATED MAXIMUM COST THEREOF IS \$1,200,000; STATING THE PLAN OF FINANCING SAID COST INCLUDES THE ISSUANCE OF \$1,200,000 BONDS HEREIN AUTHORIZED; AND PROVIDING FOR A TAX TO PAY THE PRINCIPAL OF AND INTEREST ON SAID BONDS. (Adopted , 20\_\_\_\_)

BE IT ENACTED BY THE COUNTY BOARD OF LEGISLATORS OF THE COUNTY OF WESTCHESTER, NEW YORK (by the affirmative vote of not less than two-thirds of the voting strength of said Board), AS FOLLOWS:

Section 1. Pursuant to the provisions of the Local Finance Law, constituting Chapter 33-a of the Consolidated Laws of the State of New York (the "Law"), the Westchester County Administrative Code, being Chapter 852 of the Laws of 1948, as amended, an Intermunicipal Agreement between the County and the City of Peekskill, and to the provisions of other laws applicable thereto; \$1,200,000 bonds of the County, or so much thereof as may be necessary, are hereby authorized to be issued to finance the County's share of the cost of a flood mitigation project consisting of the reconstruction of the Peekskill Hollow Brook dam and spillway and the excavation/dredging of the associated reservoir, all as set forth in the County's Current Year Capital Budget, as amended. To the extent that the details set forth in this act are inconsistent with any details set forth in the Current Year Capital Budget of the County, such Budget shall be

deemed and is hereby amended. The total estimated maximum cost of said specific object or purpose, including preliminary costs and costs incidental thereto and the financing thereof is \$1,200,000. The plan of financing includes the issuance of \$1,200,000 bonds herein authorized, and any bond anticipation notes issued in anticipation of the sale of such bonds, and the levy of a tax to pay the principal of and interest on said bonds.

Section 2. The period of probable usefulness of the specific object or purpose for which said \$1,200,000 bonds authorized by this Act are to be issued, within the limitations of Section 11.00 a.22(a) of the Law, is thirty (30) years;

Section 3. Current funds are not required to be provided as a down payment pursuant to Section 107.00 d. 9. of the Law prior to issuance of the bonds authorized herein, or any bond anticipation notes issued in anticipation of the sale of such bonds. The County intends to finance, on an interim basis, the costs or a portion of the costs of said improvements for which bonds are herein authorized, which costs are reasonably expected to be reimbursed with the proceeds of debt to be incurred by the County, pursuant to this Act, in the maximum amount of \$1,200,000. This Act is a declaration of official intent adopted pursuant to the requirements of Treasury Regulation Section 1.150-2.

Section 4. The estimate of \$1,200,000 as the estimated total cost of the aforesaid objects or purposes is hereby approved.

Section 5. Subject to the provisions of this Act and of the Law, and pursuant to the provisions of §30.00 relative to the authorization of the issuance of bond anticipation notes or the renewals thereof, and of §\$50.00, 56.00 to 60.00 and 168.00 of said Law, the powers and duties of the County Board of Legislators relative to authorizing the issuance of any notes in anticipation

of the sale of the bonds herein authorized, or the renewals thereof, relative to providing for substantially level or declining annual debt service, relative to prescribing the terms, form and contents and as to the sale and issuance of the respective amounts of bonds herein authorized, and of any notes issued in anticipation of the sale of said bonds or the renewals of said notes, and relative to executing agreements for credit enhancement, are hereby delegated to the Commissioner of Finance of the County, as the chief fiscal officer of the County.

Section 6. Each of the bonds authorized by this Act and any bond anticipation notes issued in anticipation of the sale thereof shall contain the recital of validity prescribed by \$52.00 of said Local Finance Law and said bonds and any notes issued in anticipation of said bonds shall be general obligations of the County of Westchester, payable as to both principal and interest by general tax upon all the taxable real property within the County. The faith and credit of the County are hereby irrevocably pledged to the punctual payment of the principal of and interest on said bonds and any notes issued in anticipation of the sale of said bonds or the renewals of said notes, and provision shall be made annually in the budgets of the County by appropriation for (a) the amortization and redemption of the notes and bonds to mature in such year and (b) the payment of interest to be due and payable in such year.

Section 7. The validity of the bonds authorized by this Act and of any notes issued in anticipation of the sale of said bonds, may be contested only if:

- (a) such obligations are authorized for an object or purpose for which the County is not authorized to expend money, or
- (b) the provisions of law which should be complied with at the date of the publication of this Act or a summary hereof, are not substantially complied with,

and an action, suit or proceeding contesting such validity, is commenced within twenty days after the date of such publication, or

(c) such obligations are authorized in violation of the provisions of the Constitution.

Section 8. This Act shall take effect in accordance with Section 107.71 of the Westchester County Charter.

\* \* \*

STATE OF NEW YORK )	
\$ 1	ss.:
COUNTY OF NEW YORK )	
\$	
I HEREBY CERTIFY that I	have compared the foregoing Act No20 with
the original on file in my office, and that the	same is a correct transcript therefrom and of the whole
of the said original Act, which was duly ado	pted by the County Board of Legislators of the County
of Westchester on , 20 and ap	proved by the County Executive on , 20
IN WITNESS WHEREOF,	I have hereunto set my hand and affixed the corporate
	seal of said County Board of Legislators this day
	of ,20
(SEAL)	The Clerk and Chief Administrative Office of the County Board of Legislators County of Westchester, New York

## LEGAL NOTICE

Legislators on	amary of which is published herewith, has been adopted by the Board of, 20 and approved, by the County Executive on and the validity of the obligations authorized by such Bond Act may be such obligations were authorized for an object or purpose for which the at the State of New York, is not authorized to expend money or if the ould have been complied with as of the date of publication of this Notice applied with, and an action, suit or proceeding contesting such validity is y days after the publication of this Notice, or such obligations were the provisions of the Constitution.
inspection during normal	of the Bond Act summarized herewith shall be available for public business hours at the Office of the Clerk of the Board of Legislators of New York, for a period of twenty days from the date of publication of
ACT NO20	
WESTCHESTER, OR SO COUNTY'S SHARE OF COUNTY, STATING THE PLAN \$1,200,000 BONDS HER	ING THE ISSUANCE OF \$1,200,000 BONDS OF THE COUNTY OF MUCH THEREOF AS MAY BE NECESSARY, TO FINANCE THE THE COST OF A FLOOD MITIGATION PROJECT IN THE HE ESTIMATED MAXIMUM COST THEREOF IS \$1,200,000; OF FINANCING SAID COST INCLUDES THE ISSUANCE OF EIN AUTHORIZED; AND PROVIDING FOR A TAX TO PAY THE TEREST ON SAID BONDS. (adopted on, 20)
con	inance the County's share of the cost of a flood mitigation project sisting of the reconstruction of the Peekskill Hollow Brook dam and Iway and the excavation/dredging of the associated reservoir, all as set h in the County's Current Year Capital Budget, as amended.
amount of obligations to be and period of probable use	
Dated:, 2 White Plains, New	
	Clerk and Chief Administrative Officer of the County Board of Legislators of the County of Westchester, New York

#### CAPITAL PROJECT FACT SHEFT

——————————————————————————————————————								
Project ID:* BPL26	≖CE	BA		700	act Sheet 2-17-2022			
Fact Sheet Year:* 2022	Project Title:* FLOOD MITIGATION				.egislative	District	ID:	
Category* BUILDINGS, LAND & MISCELLANEOUS	Department:* PLANNING				CP Unique 899	e ID:		
Overall Project Description This project is intended to provide municipalities and approved by th	a share of the e County. This	cost of funding floo is a general fund, s	d mitigation	on project ojects are	s that are p subject to	proposed l a Capital	oy local Budget Ai	mendment.
☐ Best Management Practices	□ En	ergy Efficiencies		×	] Infrastru	cture		
■ Life Safety	□ Pro	oject Labor Agreem	ent		Revenue	B.		
☐ Security	≭ Ot	her(FLOOD RISK F	REDUCTI	ON)				
FIVE-YEAR CAPITAL PROG	RAM (in thous	sands)						
	Estimated Ultimate Total Cost	Appropriated	2022	2023	2024	2025	2026	Under Review
Gross	51,750	20,750	11,000	0	0	0	0	20,000
Less Non-County Shares	0	0	0	0	0	0	0	0
Net	51,750	20,750	11,000	0	0	0	0	20,000
Expended/Obligated Amount (in	thousands) a	s of : 6,626						
Current Bond Description: The excavation/dredging of the association of Peekskill as a component of its	ited reservoir.	The dam is located in	n of the Po n the Tow	eekskill H n of Cortl	ollow Bro andt but o	ok dam ar wned and	id spillway operated l	and the y the City
Financing Plan for Current Req	uest:							
Non-County Shares:		\$ 0						
Bonds/Notes:		1,200,000						
Cash:		0						
Total:		\$ 1,200,000						
SEQR Classification:								
TYPE II								
Amount Requested: 1,200,000								
Comments: The project will reduce flood risk standards for flood resiliency. The	to downstream	n properties by reha	bilitating	the dam a	nd bringir structure	ng into cor as the da	mpliance v	with current

component of the community's drinking water supply.

## **Energy Efficiencies:**

N/A

04-21-2022 08:46:33 AM Page 1 of 2 **Appropriation History:** 

Year	Amount	Description
2009	5,400,000	MAMARONECK AND SHELDRAKE RIVERS BASIN FLOOD DAMAGE REDUCTION STUDY; FOUR LOCAL MUNICIPAL FLOOD PROJECTS
2012	5,000,000	FLOOD MITIGATION PROJECTS TO BE DETERMINED
2013	5,000,000	FLOOD RELATED PROJECTS
2015	150,000	DESIGN OF A STUDY FOR A COUNTYWIDE SYSTEM OF STREAM AND STORM GAUGES
2016	5,000,000	CONTINUATION OF THIS PROJECT
2021	200,000	DESIGN AND INSTALLATION OF A MAINTENANCE GATE AT SPRAIN BROOK, YONKERS
2022	11,000,000	DESIGN AND CONSTRUCTION OF USACE PROJECT IN VILLAGE OF MAMARONECK

## **Total Appropriation History:**

31,750,000

## Financing History:

Year	Bond Act #	Amount	Issued	Description
09	79	900,000	899,501	FLOOD MITIGATION STUDY: MAM'K & SHELDRAKE RIVERS BASIN
09	140	2,441,625	2,441,625	COUNTY PORTION OF FLOOD MITIGATION PROJECT IN COUNTY
17	11	2,974,874	2,502,238	COUNTY PORTION OF FLOOD MITIGATION PROJECT IN COUNTY (AMMENDED)
18	171	70,000	0	FUNDING FOR AN ENGINEERING STUDY TO DEVELOP A SOLUTION FOR FLOODING IN RYE BROOK, AVON CIRCLE AREA
19	108	300,000	0	INITIAL DESIGN OF PROJECT TO MITIGATE FLOODING ALONG THE HUTCHINSON RIVER
19	247	000,000,1	0	RECONSTRUCT THE HILLSIDE AVENUE BRIDGE IN THE VILLAGE OF MAMARONECK
21	171	350,000	0	FLOOD MITIGATION-TOWN OF NEW CASTLE (UNIQUES ID# 1694)
21	175	270,000	0	FLOOD MITIGATION-YONKERS (UNIQUES ID# 1692)

## **Total Financing History:**

8,306,499

#### Recommended By:

Department of Planning	Date
WBB4	03-08-2022
Department of Public Works	Date
RJB4	03-08-2022
<b>Budget Department</b>	Date
LMYI	03-09-2022
Requesting Department	Date
WBB4	03-09-2022

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# FLOOD MITIGATION (BPL26)

**User Department:** 

Planning

Managing Department(s):

Planning;

**Estimated Completion Date:** 

TBD

Planning Board Recommendation: Project approved in concept but subject to subsequent staff review.

FIVE YEAR CAPITAL P	ROGRAM (in th	nousands)										
	Est Ult Cost Ap	propriated	Exp / Obl	2022	2023	2024	2025	2026	Under Review			
Gross	51,750	20,750	6,626	11,000					20,000			
<b>Non County Share</b>							34					
Total	51,750	20,750	6,626	11,000					20,000			

#### **Project Description**

This project is intended to provide a share of the cost of funding flood mitigation projects that are proposed by local municipalities and approved by the County. This is a general fund, specific projects are subject to a Capital Budget Amendment.

#### **Current Year Description**

The current year request funds The US Army Corps of Engineers' project in the Village of Mamaroneck/Sheldrake and Mamaroneck rivers.

Current Yea	r Financing Plan			
Year	Bonds	Cash	Non County Shares	Total
2022	11,000,000			11,000,000

#### **Impact on Operating Budget**

The impact on the Operating Budget is the debt associated with the issuance of bonds.

ppropriation	History		
Year	Amount	Description	Status
2009	5,400,000	Mamaroneck and Sheldrake Rivers basin flood damage reduction study; Four local municipal flood projects	COMPLETE
2012	5,000,000	Flood Mitigation Projects to be Determined	PARTIALLY IN PROGRESS
2013	5,000,000	Flood related projects	AWAITING BOND AUTHORIZATION
2015	150,000	Design of a study for a countywide system of stream and storm gauges	AWAITING BOND AUTHORIZATION
2016	5,000,000	Continuation of this project	AWAITING BOND AUTHORIZATION
2021	200,000	Design and installation of a maintenance gate at Sprain Brook, Yonkers	AWAITING BOND AUTHORIZATION
Total	20,750,000		

Prior Appropriations			
	Appropriated	Collected	Uncollected
Bond Proceeds	20,750,000	6,009,371	14,740,629
Total	20,750,000	6,009,371	14,740,629

# FLOOD MITIGATION (BPL26)

			ed	thoriz	Bonds Aut
Balance	<b>Amount Sold</b>	<b>Date Sold</b>	Amount	ct	Bond A
499	358,000	12/02/10	900,000	09	79
	(358,000)	12/02/10			
	522,141	11/30/11			
	77,859	11/30/11			
	250,434	11/19/15			
	48,566	11/19/15			
	501	11/19/15			
	740,494	10/24/12	2,441,625	09	140
	75,506	10/24/12			
	6,240	10/24/12			
	852,989	12/10/13			
	104,011	12/10/13			
	2,925	12/10/13			
	334,212	11/19/15			
	64,813	11/19/15			
	669	11/19/15			
	259,766	12/15/16			
472,636	31,948	12/15/17	2,974,875	17	11
	5,866	12/15/17			
	50	12/15/17			
	29,606	12/15/17			
	5,436	12/15/17			
	46	12/15/17			
	660,625	12/10/18			
	959,846	12/10/19			
	189,546	12/10/19			
	117,641	12/10/19			
	23,231	12/10/19			
	478,398	04/30/20			
70,000		2	70,000	18	171
300,000			300,000	19	108
1,000,000			1,000,000	19	247
350,000			350,000	21	171
270,000			270,000	21	175

# 2,463,135 5,843,365 8,306,500 Total FLOOD MITIGATION ( BPL26 )

110