

Environment, Energy & Climate Meeting Agenda



Committee Chair: Erika Pierce

800 Michaelian Office Bldg.
148 Martine Avenue, 8th Floor
White Plains, NY 10601
www.westchesterlegislators.com

Tuesday, October 25, 2022

2:30 PM

Committee Room

CALL TO ORDER

Joint with Legislation committee.

Please note: This meeting will be held in person at the Michaelian Office Building, 148 Martine Avenue, White Plains, NY 10601 in the McPoland Conference Room #824 and also remotely via WebEx. Legislators may participate in person or via videoconferencing through WebEx. Members of the public are invited to attend the meeting in person at any of its locations or view it online at the Westchester Legislators website: <https://westchestercountyny.legistar.com/Calendar.aspx>. This website also has links to the Agenda Packets containing documents to be discussed at the meeting.

Chairwoman Catherine Borgia will be participating remotely from Clear View School and Day Treatment Center, 480 Albany Post Road, Briarcliff Manor, NY 10510.

MINUTES APPROVAL

Wednesday, September 28, 2022 at 10:00 a.m.

Thursday, September 29, 2022 at 11:00 a.m.

I. ITEMS FOR DISCUSSION

Guests: Law Dept.: Chief Deputy County Attorney Stacey Dolgin-Kmetz and Senior Assistant County Attorney Shawna MacLeod; Federated Conservationists of Westchester County - Anne Jaffe Holmes, Program Director, and Marisa Rodriguez; League of Conservation Voters - Patrick McClellan, Policy Director; Bedford 2030 - Midge Iorio, Executive Director; Grassroots Environmental Education - Ellen Weininger, Director of Educational Outreach; Upstream - Jamie Rhodes, Interim Policy Director

1. [2022-522](#) LEGISLATORS PIERCE, BARR, WOODSON-SAMUELS, PARKER, MAHER, ALVARADO, BORGIA AND WILLIAMS JOHNSON - PH - Single Use Foodware

A RESOLUTION to set a Public Hearing on "A LOCAL LAW amending the Laws of

Westchester County by adding Chapter 541 regarding single-use foodware, beverage stirrers, splash sticks and reusable cups." [Public Hearing set for _____, 2022 at _____ .m.]. Local Law Intro: 2022-523.

COMMITTEE REFERRAL: COMMITTEES ON LEGISLATION AND ENVIRONMENT, ENERGY & CLIMATE

- 2. [2022-523](#) LEGISLATORS PIERCE, BARR, WOODSON-SAMUELS, PARKER, MAHER, ALVARADO, BORGIA AND WILLIAMS JOHNSON - LL - Single Use Foodware

A LOCAL LAW amending the Laws of Westchester County be adding Chapter 541 regarding single-use foodware, beverage stirrers, splash sticks and reusable cups.

COMMITTEE REFERRAL: COMMITTEES ON LEGISLATION AND ENVIRONMENT, ENERGY & CLIMATE

II. OTHER BUSINESS

III. RECEIVE & FILE

ADJOURNMENT



TO: Catherine Borgia, Chairwoman of the Board of Legislators
Sunday Vanderberg, Clerk of the Board of Legislators

FROM: Erika Pierce, Legislator, 2nd District
Nancy Barr, Legislator, 6th District

DATE: October 17, 2022

RE: Amending the Laws of Westchester County by adding new Chapter 541
regarding single-use foodware, beverage stirrers, splash sticks, and
reusable cups.

Please place the attached proposal, a local law amending the Laws of Westchester County by adding new Chapter 541 regarding single-use foodware, beverage stirrers, splash sticks, and reusable cups, on the agenda for the October 17, 2022 meeting of the Westchester County Board of Legislators so that it may be referred to the appropriate committees.

Thank you.

CC: Marcello Figueroa
Melanie Montalto

TO: BOARD OF LEGISLATORS
COUNTY OF WESTCHESTER

Your Committee recommends adoption of “A LOCAL LAW amending the Laws of Westchester County by adding Chapter 541 regarding single-use foodware, beverage stirrers, and splash sticks.”

Your Committee understands that plastic utensils, stirrers, splash sticks, and condiment packets—among other single-use foodware items—are prevalent in Westchester County and around the world. According to a 2018 *Nature Magazine* article, globally, more than 320 million tons of plastic are consumed every year, and the use of plastics has continued to expand. In 2019, *National Geographic* reported that plastic production has increased exponentially, from 2.3 million tons in 1950, to 448 million tons in 2015; production will likely double by the year 2050. The manufacture of these plastics, which are made of petroleum and other fossil fuels, contributes to climate change and pollution.

Your Committee acknowledges that with the ubiquitous use of plastics and other disposable single-use items, comes staggering waste. People in the United States produce more plastic waste than in any other nation—an average of 231 pounds of plastic per year, according to a 2020 *Forbes* article. As for plastic utensils, specifically, a 2020 *Forbes* piece explained, “[s]ome estimates put the number of individual plastic utensils wasted at 40 billion per year in the United States alone. After just one single use, most of them are thrown out and end up in landfills and in our waterways.”

Your committee is aware that single-use foodware items, made both from plastics and from other types of materials, are commonly littered and thrown-away. Contaminated plastic utensils in particular generally cannot be recycled, and *National Geographic* reported in 2019 that billions of plastic forks, knives, and spoons are discarded every year. These plastic utensils can take centuries to break down, while they work their way into the environment. This is true of all plastics: according to a 2022 *New York Times* article, only about 9 percent of all plastics ever manufactured have been recycled, while nearly 80 percent have ended up in landfills, dumps, or the environment; the remainder are and have been burned, emitting pollutants that contribute to global warming. When plastic breaks down into smaller and smaller pieces, it harms sea life, wildlife, and threatens human health.

Your Committee recognizes that this Local Law, in making single-use foodware items and condiment packets available upon request, and in banning certain plastic items (splash sticks and stirrers) altogether, will eliminate some of the plastic consumption and pollution in the County. The law may also raise awareness about the simple decisions County residents can make to reduce their waste. Moreover, as *Westchester Magazine* explained in 2019, many businesses in Westchester County have already begun to take steps towards reducing this type of rubbish—for instance, some have stopped automatically providing single-use utensils with to-go orders, while others no longer offer plastic straws unless they are specifically requested. Notably, takeout and delivery from restaurants increased dramatically during the pandemic, and those orders often arrived with single-use foodware items that were not necessarily needed or desired by people eating at home. This trend coincided with single use-foodware items becoming more expensive for businesses. In addition to reducing waste, this proposed Local Law will also spare food

providers the financial burdens associated with providing unnecessary utensils, napkins, and condiment packets for every order they receive.

Your Committee notes that the intent of this Local Law is to maintain a healthful environment, and to benefit the health, safety, and welfare of County residents. The Local Law prohibits food service establishments from providing single-use foodware items, as defined—including, but not limited to, forks, knives, spoons, chopsticks, cup sleeves, beverage lids—or condiment packets to any dine-in or take-away customers, either directly or through a food delivery service, unless the items are specifically requested. The law would also prohibit food service establishments from providing any plastic beverage stirrers or plastic splash sticks. Finally, the law would ban foodware or condiment packets that are packaged together in a way that precludes a customer from selecting only the type of single-use foodware item or condiment packet that the customer wants—for instance, forks, knives, spoons, napkins, and salt and pepper packets that are bundled together in plastic wrap.

To further compliance, the Local Law provides for ordering option requirements, such that a customer must be allowed to request any applicable single-use foodware items or condiment packets when ordering food. Moreover, food service establishments will be responsible for coordinating with any third-party food delivery service as necessary in order to prompt the customer to affirmatively request the single-use foodware items or condiment packets that they want. Food service establishments must also post at least one sign advising clientele that single-use foodware items and condiment packets are available upon request. This Local Law will be enforced by the County Department of Health.

Your Committee is aware that this Honorable Board must comply with the requirements of the State Environmental Quality Review Act (“SEQRA”) and its implementing regulations. *See* Title 6, Part 617 of the New York Code Rules and Regulations (“NYCRR”). The proposed legislation does not meet the definition of an action under SEQRA and its implementing regulations 6 NYCRR Part 617. Please refer to the memorandum from the Department of Planning dated January 14, 2022, which is on file with the Clerk of the Board of Legislators.

In light of all of the foregoing, your Committee recommends passage of this Local Law.

Dated: _____, 2022
White Plains, New York

COMMITTEE ON

FISCAL IMPACT STATEMENT

SUBJECT: Single Use Foodware Law

NO FISCAL IMPACT PROJECTED

OPERATING BUDGET IMPACT

To Be Completed by Submitting Department and Reviewed by Budget

SECTION A - FUND

GENERAL FUND

AIRPORT FUND

SPECIAL DISTRICTS FUND

SECTION B - EXPENSES AND REVENUES

Total Current Year Expense \$ -

Total Current Year Revenue \$ -

Source of Funds (check one): Current Appropriations Transfer of Existing Appropriations

Additional Appropriations

Other (explain)

Identify Accounts: _____

Potential Related Operating Budget Expenses: Annual Amount _____

Describe: _____

Potential Related Operating Budget Revenues: Annual Amount _____

Describe: _____

Anticipated Savings to County and/or Impact on Department Operations:

Current Year: _____

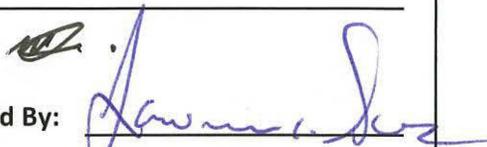
Next Four Years: _____

Prepared by: Michael A. Dunn

Title: Budget Analyst

Department: Budget

Date: October 17, 2022

Reviewed By: 

Budget Director

Date: 10/17/22

RESOLUTION NO. ____ – 2022

RESOLVED, that this Board hold a public hearing pursuant to Section 209.141(4) of the Laws of Westchester County on Local Law Intro. No. ____ - 2022, entitled “A LOCAL LAW amending the Laws of Westchester County by adding Chapter 541 regarding single-use foodware, beverage stirrers, and splash sticks.” The public hearing will be held at __.m. on the _____ day of _____, 2022, in the Chambers of the Board of Legislators, 8th Floor, Michaelian Office Building, White Plains, New York. The Clerk of the Board shall cause notice of the time and date of such hearing to be published at least once in one or more newspapers published in the County of Westchester and selected by the Clerk of the Board for that purpose in the manner and time required by law.

LOCAL LAW INTRO. NO. - 2022

A LOCAL LAW amending the Laws of Westchester County by adding Chapter 541 regarding single-use foodware, beverage stirrers, splash sticks, and reusable cups.

BE IT ENACTED by the County Board of the County of Westchester as follows:

Section 1. A new Chapter 541 is hereby added to the Laws of Westchester to read as follows:

CHAPTER 541

Single-use Foodware Law

Sec. 541.01. Short title.

Sec. 541.11. Definitions.

Sec. 541.21. Restrictions.

Sec. 541.31. Ordering Option Requirements.

Sec. 541.41. Posting of Signs.

Sec. 541.51. Exemptions.

Sec. 541.61. Enforcement and penalties.

Sec. 541.71. Construction.

Sec. 541.81. Reverse Preemption.

Sec. 541.91. Severability.

Sec. 541.01. Short title.

This title shall be known as and may be cited as the “Single-use Foodware Law.”

Sec. 541.11. Definitions.

1. “Beverage splash stick” shall mean a device primarily intended to be used to keep heat and liquid from escaping a lidded cup.
2. “Beverage stirrer” shall mean a device primarily intended to be used by a person for the purpose of stirring beverages.
3. “Condiment packet” shall mean an individual single-use container, sealed by the manufacturer or a food service establishment, containing a sauce or other substance used to enhance the flavor of food, which may include, but need not be limited to, mustard, ketchup, mayonnaise, soy sauce, hot sauce, salt, pepper, and salad dressing.
4. “Dine-in” shall mean food or beverage provided by a food service establishment to be consumed on the premises of such food service establishment.
5. “Electronic orders” shall mean food or beverage orders made through the website, mobile phone application, or other digital platform of a food service establishment or third-party food delivery service.
6. “Food service establishment” shall have the same meaning as provided in Section 873.420.1(1)(c) of the Laws of Westchester County.
7. “Plastic” shall mean a synthetic material made from organic polymers, including, but not limited to, polypropylene and polystyrene, that can be molded into shape while soft, and then set into a rigid or slightly elastic form.

8. “Self-serve station” shall mean a designated area or mechanical dispenser in a food service establishment where customers may help themselves to single-use foodware or condiment packets.
9. “Single-use foodware” shall mean any eating utensil or other item used as part of food or beverage service that is designed and intended by the manufacturer for only one use before being discarded, including, but not limited to, forks, spoons, sporks, knives, chopsticks, beverage straws, cocktail sticks, toothpicks, napkins, wet-wipes, cup sleeves, beverage trays, beverage lids, empty plates, empty bowls, and empty cups. For the purposes of this Chapter, “single-use foodware” exempts, and shall not include: (a) a beverage stirrer or beverage splash stick, as defined in this Section; or (b) containers actively holding food or beverages for dine-in or take-away customers, such as plates, bowls, and cups.
10. “Take-away” shall mean food or beverage provided by a food service establishment to be consumed off the premises of such food service establishment, including same-day delivery or same-day pickup of food and beverages from food service establishments.
11. “Third-party food delivery service” shall have the same meaning as provided in Section 685.01(6).

Sec. 541.21. Restrictions.

1. No food service establishment shall provide single-use foodware or condiment packets to any dine-in or take-away customer, whether directly to such customer or through a third-party food delivery service, unless the customer requests such single-use foodware or condiment packets.

2. No food service establishment shall provide any single-use plastic beverage stirrer or single-use plastic beverage splash stick to any dine-in or take-away customer, whether directly to such customer or through a third-party food delivery service.
3. No food service establishment shall provide, in a self-service station or otherwise, single-use foodware or condiment packets that are bundled or packaged in a manner that prohibits a customer from taking only the type of single-use foodware item or condiment packet desired.

Sec. 541.31. Ordering Option Requirements.

1. Food service establishments shall provide options to allow a customer to affirmatively request applicable single-use foodware or condiment packets when ordering dine-in or take-out food and beverages across all ordering or point of sale platforms, including through in-person, telephone, and electronic orders.
2. The food service establishment shall coordinate with any third-party food delivery service as necessary to prompt the customer to affirmatively request single-use foodware or condiment packets as applicable. The default selected option for electronic orders shall be that no single-use foodware or condiment packets are requested.

Sec. 541.41. Posting of Signs.

1. Each food service establishment that provides single-use foodware and/or condiment packets shall post at least one sign on its premises meeting the requirements of this Section.
2. Such sign shall be posted in a conspicuous area on the premises in a manner that is clearly visible to customers approaching a point of service.
3. The sign shall state as follows (except that items listed in the following that are not offered by the food service establishment shall not be included in the sign): “SINGLE-USE FOODWARE ITEMS SUCH AS PLASTIC STRAWS, UTENSILS, AND CONDIMENT PACKETS ARE AVAILABLE UPON REQUEST.”
4. The sign shall be at least two inches by seven inches, and text on the sign shall be no smaller than 21-point font size and in a contrasting color to the background.
5. The sign shall be available for inspection at all times by the Department of Health.
6. The Commissioner of the Department of Health is authorized to design, create, and make available, through a website download or otherwise, signs that conform to the requirements of this Section.

Sec. 541.51. Exemptions.

The following situations are permitted under this Chapter and shall not constitute a violation of the Sec. 541.21 restrictions:

1. Food service establishments with counter service may allow customers to access a self-service station for single-use foodware and/or condiment packets.

2. For take-away orders, food service establishments and/or third-party food delivery services may choose to include specific single-use foodware, such as beverage lids and beverage trays, in order to prevent spills and ensure safety.
3. Food service establishments may provide single-use foodware or condiment packets that are prepackaged with or attached to any food or beverage products by the manufacturer prior to receipt by the food service establishment (for example, plastic straws attached to juice boxes, or a separate plastic container of dressing included within a larger salad container).
4. Food service establishments may provide single-use foodware or condiment packets with free or reduced-price meals as part of a charitable program or donation, including, without limitation, free or reduced-price meals provided by school systems, homeless shelters, and programs that deliver meals to the elderly.
5. Food service establishments may provide single-use foodware items or condiment packets pursuant to a public health emergency declared by the New York State Governor, New York State Commissioner of Health, County Executive, County Board of Health, or any other authorized federal, state, or local official.

Sec. 541.61. Enforcement and Penalties.

1. The Westchester County Board of Health is authorized to enforce the provisions of this Chapter in accordance with the enforcement provisions of Chapter 873 of the Laws of Westchester County (i.e., the Westchester County Sanitary Code).
2. Any food establishment that violates any provision of Section 541.21, 541.31, or 541.41 of this Chapter may be subject to a civil penalty. Such penalty shall be in the amount of

one hundred dollars (\$100) for the first violation, two hundred dollars (\$200) for the second violation committed on a different day within a period of twelve (12) months, and four hundred dollars (\$400) for the third and each subsequent violation committed on different days within a period of twelve (12) months, except that the Westchester County Board of Health shall not issue a notice of violation, but shall issue a warning and provide a copy of this Local Law, for any violation that occurs within the first six months of the effective date of this Local Law.

3. No civil penalty shall be imposed as provided for herein unless the alleged violator has received notice of the violation and has had an opportunity to be heard.

Sec. 541.71. Construction.

No provision of this Chapter shall be construed or interpreted to limit or frustrate a food service establishment's lawful compliance with the New York State Sanitary Code, including 10 N.Y.C.R.R. § 14-1.97, or the Westchester County Sanitary Code, Chapter 873 of the Laws of Westchester County.

Sec. 541.81. Reverse Preemption.

This Local Law shall be null and void on the day that statewide or federal legislation goes into effect incorporating either the same or substantially similar provisions as are contained in this Local Law, or in the event that a pertinent state or federal administrative agency issues and promulgates regulations preempting such action by the County of Westchester. The County Board of Legislators may determine via resolution whether or not identical or substantially similar legislation has been enacted for the purposes of triggering this provision.

Sec. 541.91. Severability.

If any clause, sentence, paragraph, section, or part of this Local Law shall be adjudged by any court of competent jurisdiction to be invalid, such judgment shall not affect, impair, or invalidate the remainder thereof, but shall be confined in its operation to the clause, sentence, paragraph, section, or part thereof directly involved in the controversy in which such judgment shall have been rendered.

Section 2.

This Local Law shall take effect one-hundred-eighty (180) days after adoption.